Balance of Payments— Foreign Dollar Receipts Maintained

THE principal feature of the transactions between the United States and foreign countries during the final quarter of 1953 was the continued rise in foreign gold and dollar holdings. United States payments to foreign countries have exceeded receipts without interruption since the second quarter of 1952 with a resulting addition of approximately \$3.9 billion to foreign gold and long and short term dollar assets. Liquid dollar assets alone plus gold held by foreign countries (excluding the Soviet bloc and international institutions) amounted to about \$23 billion by the end of 1953—about \$2.5 billion more than at the beginning of that year. About \$2.1 billion of that increase resulted from transactions with the United States.

Rise in foreign reserves

The net payments of nearly \$400 million in gold and dellars to foreign countries during the fourth quarter were approximately \$350 million less than during the previous quarter. This decline, however, was largely seasonal and does not in itself indicate a basic change in the balance of our international transactions. In fact, the decline in net payments to foreign countries was about the same as during the same period in 1952 and the absolute amount of the net payments in both the third and fourth quarters of 1953 was also about equal to the previous year's. Partial data for the first two months of the current year indicate that the rise in foreign dellar holdings continued.

Major seasonal influences during the fourth quarter which raised net United States receipts above, or reduced net United States payments below, the annual average included larger receipts of interest and amortization, and lower tourist expenditures. During the third quarter, the same types of transactions resulted in net payments above the

annual average.

Foreign dollar receipts unchanged

The decline in business activity in the United States had several largely offsetting effects upon the balance of payments. Merchandise imports into the United States fell about \$100 million below the value during the third quarter, although during most postwar years imports rose slightly during this season. The decline in foreign dollar receipts from lower sales to the United States was offset, however, by a change in the movement of private portfolio capital from an inflow of over \$110 million to an outflow of \$90 million.

This reversal may—at least in part—be attributed to the loosening up of the capital market which favored the flotation of new security issues in the United States by Canada and the International Bank. The higher interest rates of the previous quarter had lowered bond prices and conse-

quently induced repayments of foreign loans and a postpenement of new issues. Inflows of portfolio capital, from Europe continued, however, reflecting the greater availability of domestic capital as well as dollars in some European countries. That inflow resulted from the repayment of bank loans as well as the purchases of a large portion of the newly issued bonds of the International Bank.

Short term U. S. capital movements also changed in favor of foreign countries. Net outflows to all countries, except Brazil, rose from the third to the fourth quarter by about \$150 million. Commercial claims on Brazil were reduced with the help of the \$300 million loan previously provided.

for that purpose by the Export-Import Bank.

Taking the renewed private capital outflows into account, total foreign dollar receipts from "commercial" transactions (see chart) during the fourth quarter about equaled those during the third, although tourist expenditures including fares declined seasonally by about \$250 million. Military expenditures rose from \$685 million during the third quarter (revised) to \$744 million during the fourth. The net outflow of funds on Government grants and capital (excluding aid in the form of military end items) dropped from about \$560 million to about \$425 million. The total of foreign dollar receipts both from private and these Government sources remained substantially unchanged from the preceding quarter, and was also the same as during the fourth quarter of 1952.

Imports from sterling area stable

Dollar receipts of the sterling area from the sale of goods and services to the United States and from private loans and investments remained unchanged from the third quarter except for the seasonal decline in United States tourist expenditures. United States merchandise imports from the British dependencies as well as the independent countries of the non-European sterling area were apparently less vulnerable to the change in domestic business conditions than the drop from the second to the third quarter suggested. In part, the large drop in imports from the second to the third quarter was due to seasonal factors. Another factor contributing to the stabilization of import values was the slowdown in price declines of several important sterling area products.

Merchandise imports from continental Europe increased

Merchandise imports from continental Europe increased slightly from the third to the fourth quarter as imports of steel mill products which rose rapidly after the 1952 steel strike were replaced by imports of miscellaneous manufac-

tures.

Military expenditures in Western Europe and the dependencies rose from \$308 million to \$372 million, partly because of rising deliveries on offshore procurement contracts and partly because of higher construction expenditures.

NOTE.—MR. LEDERER IS A MEMBER OF THE BALANCE OF PAYMENTS DIVISION, OFFICE OF BUSINESS ECONOMICS.

^{1. &}quot;Commercial" transactions as used in this connection include all purchases of goods and services except those by the military forces, private U. S. conital movements, private remittances, Government pensions and similar transfer payments, and errors and emissions "Commercial" experts of goods and services include all experts except those of military and items financed by Covernment military aid programs.

Imports from Canada rose considerably less from the third to the fourth quarter of 1954 than during other recent years, and a decline in imports from Latin America exceeded the seasonal reduction in sugar imports. Lower shipments of copper and wool were responsible for the change. The recent rise in coffee and cocoa prices, which would tend to offset the decline in demand for other imports from Latin America, had not yet affected the unit values of these products arriving here during the fourth quarter. It may be expected, however, that the higher prices will raise foreign dollar receipts by a substantial amount, even if reduced supplies affect the volume of imports.

Exports up

Exports of goods and services excluding those transferred under military aid programs rose by about \$320 million, about \$100 million less than from the third to the fourth quarter of 1952. The rise includes the seasonal increase in incomes on investments, which is partly offset, however, by the seasonal decline in foreign tourist expanditures in the United States. Income on private investments during the last 6 months of 1953 was, however, about 6 percent lower than during the corresponding period of 1952. This decline is in part connected with, and represents a partial offset to the decline in the value of imports.

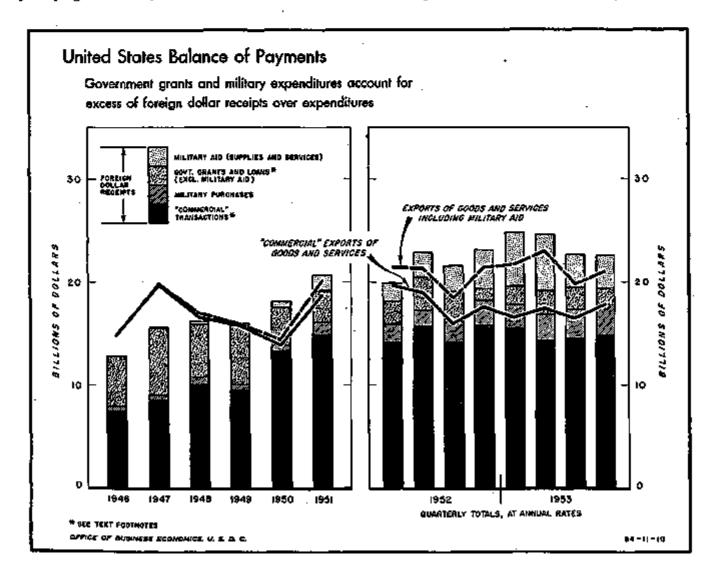
! Adjusted merchandise exports other than those under military aid programs rose by about \$260 million. This rise

was about \$70 million less than during the corresponding period of 1952. During that year the rise was accentuated, however, by the increase in production after the termination of the steel strike. If allowance were made for shipments during the fourth quarter of 1952 which were postponed by the strike, the rise in exports from the third to the fourth quarter of 1953 may be considered to be actually higher than in the previous year.

Although the improved dollar position permitted several foreign countries to relax restrictions against imports from the United States, the advance over the third quarter is not necessarily due to any change in longer run trends. It may have arisen from strictly temporary factors, such as speeded up deliveries facilitated by the reduced domestic demand, and, of course, seasonal factors, which raised exports of cotton and tobacco. Tobacco exports were also increased by Government sales under the program for the disposal of surplus agricultural commodities for foreign currencies. Caution in interpreting the upturn in exports is also indicated by reports of declining export orders and the very sharp decline in nonmilitary exports from December to January.

Shipments to Latin America increase

Merchandise exports to Latin America started to recover some in the fourth quarter after a decline which extended back to the first half of 1952. The rise was most prominent in the exports to Mexico and Venezuela, but was noticeable



also in the case of Cuba, Brazit, Colombia and Chile. For some countries, such as Mexico and Cuba, the rise in United States exports reflects in part the completion of inventory adjustments of local importers. The decline in the demand for non-ferrous metals produced in that area apparently had not yet affected the demand for United States exports. However, the rise in exports to Latin America other than Brazil was facilitated by an \$80 million rise in short-term credits largely by United States banks. Recorded net repayments of short-term commercial credits by Brazil in the last quarter of 1953 amounted to \$146 million.

The rise in non-military merchandise exports to Western Europe appears to have been largely seasonal. The export value during the fourth quarter of 1953 was nearly equal to that in the last quarter of 1952. Exports to Canada dropped off in contrast to substantial increases from the third to the fourth quarter during the three preceding years. This

development may reflect the decline in Canadian industrial production and farm incomes during the last months of the year.

Europe improves dollar position,

Official and banking dollar assets (including United States Government securities) held by the United Kingdom declined during the fourth quarter by \$186 million without offsetting gold purchases in the United States, the first decline for these items since the first quarter of 1952. Transactions by the starling area with other countries, however, compensated for these losses in United States dollar balances since the British official reserves, which include gold, U. S. and Canadian balances, increased during the same period & by \$32 million.

Transactions of the sterling area with the United States during the fourth quarter were in virtual balance, although

Table 1.-Balance of Payments of

(Millions of dollars)													1 and 1.—Dalance of Payments of											
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they included the annual payments of about \$140 million on the British loan of 1946 and other credits. This represents practically no change from the fourth quarter of 1952 when the transactions with the sterling area were also in balance. The decline in reserve accumulations by the sterling area from \$160 million in the fourth quarter of 1952 to \$32 million in the fourth quarter of 1953 was due, therefore, almost entirely to changes in transactions with countries other than the United States.

Gold and dollar holdings of continental Western Europe continued to increase at about the same rate as during the third quarter. Again the rise was distributed among a large number of countries, including Germany, Italy, France,

Austria, and Greece.

Canadian dollar assets rose faster than during the third quarter. The increased supply of U.S. dollars was also permitted to raise the exchange rate of the Canadian dollar.

The shift in the movement of portfolio capital apparently was the main reason for the strength of the Canadian exchange situation during the late months of last year which continued during the first months of the current year.

Drawings on Latin American dollar reserves are accounted for by Cuba and Brazil. The decline in Cuban dollar holdings is partly seasonal but may also reflect renewed demands for imports. Brazilian holdings declined as funds previously obtained from the Export-Import Bank for the payment of overdue claims of United States exporters were utilized for

that purpose.

The only other major change in foreign dollar holdings during the fourth quarter was the decline in Japanese dollar assets. This resulted partly from the use of dollars to settle a deficit with the sterling area. U.S. military expenditures in Japan did not decline after the conclusion of the Korean armistice but relatively small rice harvests neces-

the United States by Areas, 1963

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Pursipn Trees Statistics Notes for February 1953, published by the Bureau of the Canana.

3. Multiply and to the stating-area municipals not shown separately.

Nova.—Net foreign investment equals belance on goods, services, and unflateral transfers

for "all areas": I-620; II-623; EU-711; IV-313; year-3,575

Source: U. S. Department of Commerce, Office of Business Becausies.

sitated increased purchases of foodstuffs from the United States.

Military purchases fill commercial gap

The accompanying chart has been designed to bring out the basic changes in the United States balance of payments since the war.² It shows the extent to which foreign countries could meet their expenditures in the United States through dollar receipts from commercial transactions and the extent to which they depended upon military expenditures or grants and loans by the United States Government. The difference between total foreign dollar receipts and expenditures indicates the change in foreign gold and dollar assets which had to be used to supplement foreign dollar receipts from 1946 to 1949 and could be accumulated by foreign countries since then.

The excess of foreign dollar receipts over expenditures and the consequent rise in foreign gold and dollar holdings since 1950 was facilitated by Government transactions, i. e., military expenditures as well as grants and loans. Government expenditures, even omitting those for military end items delivered under aid programs, amounted to about \$4.6 billion during the year 1953, more than in any year since 1949.

billion during the year 1953, more than in any year since 1949.

The importance of the United States Government as a source of foreign dollar receipts raises the question of the extent to which the rise in foreign reserves indicates the restoration of the capacity of foreign economies to meet their demand for foreign exchange through exports and through their ability to attract external credit. Although there can be little doubt of the fundamental improvement in Europe and other countries, some additional guidance in answering that question may be provided by an analysis of the balance of payments.

Military aid in the form of military end items is necessitated by special circumstances and the rising need for such aid by foreign countries may not be considered entirely an indication of corresponding changes in their basic economic

situation.

Other grants and loans are usually considered to meet the civilian needs of the foreign economies. The distinction between aid in the form of military end items and other grants and loans is, however, not so sharp as the figures suggest because some grants were given to purchase equipment or raw materials needed in the production of military goods or to provide the revenue to meet military expenditures. In any case, Government grants and loans result in a net in-

crease of the resources available to foreign countries. The chart indicates, however, that with the exception of military end items, foreign countries as a whole have been able since the third quarter of 1952 to meet their requirements from their own resources and to add the dollar equivalent of these grants and loans to their reserves.

Military expenditures, in principle, do not provide a net addition to the real resources of foreign countries but represent a purchase of goods and services produced there. Although military expenditures are, therefore, similar to, and part of, other purchases of goods and services, in some instances the borderline with grants is rather fluid. This is the case particularly where military equipment is purchased and transferred back to the same country as military aid, or other expenditures are incurred abroad for the partial benefit of foreign countries. (Offshore procurement for retransfer to other countries is treated in the balance of payments as two transactions. The first represents a United States purchase resulting in a rise in foreign dollar balances; the second consists of an "export" of these goods to foreign countries matched by an equal amount in Government unilateral atransfers.) The chart indicates that most of the dollars derived by foreign countries from these expenditures were needed to pay for foreign purchases here.

A decline in United States military expenditures, however, would not necessarily exert a corresponding pressure upon foreign countries to tighten again the restrictions on their purchases here, or to draw upon their reserves. The reduction in United States military expenditures abroad, and even more so a reduction of military expenditures by foreign countries themselves, would set free economic resources which could be used to meet a larger portion of the aggregate foreign domand, thus displacing purchases from the United States, or to increase sales in this country. The necessary changes in productive facilities would require new investments, however, and some time may elapse before the

adjustments could be completed.

But regardless of this, military expenditures are likely to rise in the near future. Total offshore procurement contracts

rise in the near future. Total offshore procurement contracts amounted to about \$2.2 billion by the end of 1953. Total payments against these contracts at the same time were about \$375 million, including \$300 million during the last year. Deliveries are expected to rise rapidly during the current year, and the corresponding payments will provide an even stronger support to the foreign dollar position than last year. While this increased support will accrue mainly to Western Europe, and would directly benefit those countries, it may also have indirect beneficial effects upon other countries which might be influenced by a decline in commercial import demand in the United States.

REVISED SERIES—Tin, Pig: Revised Data for Page S-33 1 [Long tons]

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Compiled by the U. S. Department of Interior, Sureou of Mises.
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^{2.} Government grants and leans for the years 1915-48 exclude the capital subscription to the International Bank and the International Monetary Fund but include nationism disturbing reports by these agencies. For all other years these international institutions are treated as foreign emitties as in table 1.

Monthly average based on annual total. Armual data include adjustments not available by months.
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